

## Message Text

SECRET POSS DUPE

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ACTION EUR-10

INFO OCT-01 SS-14 ADP-00 NSC-10 NSCE-00 CIAE-00 INR-10

NSAE-00 RSC-01 PM-03 OMB-01 TRSE-00 MBFR-01 ACDA-10

IO-03 L-02 SCI-01 AEC-05 PRS-01 SAJ-01 NEA-06 RSR-01

/081 W

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R 092321 Z MAY 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC 4945

SECDEF WASHDC

INFO AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY HELSINKI

AMEMBASSY VIENNA

USNMR SHAPE BRUSSELS

USMISSION NATO BRUSSELS

S E C R E T SECTION 01 OF 03 BONN 06690

LIMDIS/ NOFORN

HELSINKI FOR VEST; VIENNA FOR DEAN; SHAPE FOR INTAF

E. O. 11652: XGDS-1

TAGS: PFOR, NATO, GW, MCAP, MOPS, MARR

SUBJECT: KISSINGER SPEECH AND STATE OF WORLD REPORT:  
DEFENSE ISSUES

BEGIN SUMMARY: FOLLOWING REVIEW BY FONOFF AND DEFMIN  
NATO DEPT OFFICIALS, FONOFF REP PROVIDED EMBOFF INITIAL  
REACTION TO AND RAISED SEVERAL QUESTIONS CONCERNING  
DEFENSE ASPECTS OF APRIL 23 KISSINGER AP SPEECH AND  
PRESIDENT' S STATE OF THE WORLD REPORT. AS THESE GERMAN  
OFFICIALS SEE IT, ESSENCE OF US POSITION IS THAT, GIVEN  
STRATEGIC EQUIVALENCE, VIABILITY OF NATO FLEXIBLE  
RESPONSE FORWARD DEFENSE DETERRENT POSTURE DEPENDS ON

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EITHER ( A ) ENHANCED ROLE FOR TACNUCS OR ( B ) INCREASED

EUROPEAN CONVENTIONAL DEFENSE EFFORTS ( INCLUDING  
MULTI- LATERAL BALANCE OF PAYMENTS OFFSET). THIS US  
" EITHER/ OR" APPROACH PLACES FRG IN TOUGH POLITICAL  
BIND FOR REASONS DESCRIBED BELOW. AND SOME SPECIFIC  
POINTS MADE BY US RAISE SERIOUS QUESTIONS CONCERNING  
US DEFENSE POLICY  
GOALS. DETAILS FOLLOW. END SUMMARY.

1. HARTMANN SAID COMPARISON OF KISSINGER SPEECH AND  
PRESIDENT' S 1973 REPORT WITH EARLIER 1970 STATE OIP OPERATING  
FISHMEAL PLANTS IN PERU, AND

THAT THERE IS A SIGNIFICANT US EQUITY IN ANOTHER PERUVIAN  
FISHMEAL FIRM. WE BELIEVE THAT U. S. INVESTMENT IN THE  
PERUVIAN FISHMEAL INDUSTRY EXCEEDS DOLS 40 MILLION.

" Q. WHAT IS YOUR REACTION TO THESE EXPROPRIATIONS?

A. I HAVE GIVEN THE DETAILS AVAILABLE TO US AT THIS  
TIME. THERE ARE A NUMBER OF ASPECTS OF THIS MEASURE THAT  
ARE UNCLEAR, AND UNTIL WE HAVE MORE INFORMATION WE PREFER  
NOT TO COMMENT.

" Q. HAVE THE PERUVIANS SEIZED 40 U. S. FISHING BOATS THIS  
YEAR?

A. PERU HAS SEIZED 23 AMERICAN TUNABOATS SO FAR THIS  
YEAR. HOWEVER, THESE SEIZURES ARE ASSOCIATED WITH TUNA  
FISHING WITHIN PERU' S CLAIMED 200- MILE TERRITORIAL SEA.  
THERE HAVE BEEN NO SEIZURES OF AMERICAN VESSELS BY PERU  
RELATED WITH FISHING FOR ANCHOV- TA, WHICH IS THE SMALL  
FISH FROM WHICH FISHMEAL AND FISH OIL ARE MADE.

' IF PRESSED/ THE 23 AMERICAN TUNABOATS HAVE PAID MORE  
THAN DOLS 750,000 IN FEES AND FINES TO OBTAIN THEIR  
RELEASE." END QUOTE ROGERS

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INFO OCT-01 SS-14 ADP-00 NSC-10 NSCE-00 CIAE-00 INR-10

NSAE-00 RSC-01 PM-03 OMB-01 TRSE-00 MBFR-02 ACDA-10

IO-03 L-02 SCI-03 AEC-05 PRS-01 SAJ-01 NEA-06 EB-03

RSR-01 /087 W  
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R 092321 Z MAY 73

FM AMEMBASSY BONN  
TO SECSTATE WASHDC 4946  
SECDEF WASHDC  
INFO AMEMBASSY LONDON  
AMEMBASSY PARIS  
AMEMBASSY HELSINKI  
AMEMBASSY VIENNA  
USNMR SHAPE BRUSSELS  
USMISSION NATO BRUSSELS

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LIMDIS/ NOFORN

FOLLOW- ON USE ENTAILING A THEATER NUCLEAR WAR; ( CONTEXT WAS POSSIBLE FOLLOW- ON USE OF SOME NINETY TACNUCS). AS TO INCREASED EUROPEAN CONVENTIONAL DEFENSE EFFORTS, FRG HAD TAKEN LEAD WITHIN EUROGROUP AND WOULD CONTINUE TO DO SO, BUT AS STATE OF WORLD REPORT MADE CLEAR, EACH ALLIED GOVERNMENT HAD ITS POLITICAL AND BUDGETARY LIMITS, WHICH COULD NOT BE WISHED AWAY. AND REFERENCE TO RESOLVING THESE TOUGH PROBLEMS IN SOME DEFINITIVE FASHION " THIS YEAR" DID NOT SEEM TO CORRESPOND TO REALITY. FRG TRUSTED NO TIME LIMIT WAS MEANT.

4. IN THIS CONNECTION, HARTMANN SAID GERMANS ARE PARTICULARLY STRUCK BY QUESTIONS POSED IN STATE OF WORLD REPORT ( AT PART III - ALLIANCE DEFENSE, UNFINISHED TASKS) WHERE US ADVOCATES CLARIFICATION OR MORE PRECISE DEFINI-

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TION OF " ADEQUATE NATO DEFENSE AND SPECIFICALLY FORWARD DEFENSE", PLANS FOR INITIAL MAXIMUM OR SUSTAINED COMBAT EFFORT ( INCLUDING ISSUES OF CALL- UP AND LOGISTIC CAPABILITY), NUCLEAR DOCTRINES AND TACNUC OBJECTIVES, SIGNIFICANCE AND ROLE OF NATIONAL NUCLEAR FORCES, POSSIBLE INSTITUTIONAL QUESTIONS AND RELATIONSHIP TO MBFR. THESE AND OTHER US QU  
AGENDA, ALTHOUGH HE WAS PREPARED TO ACCEPT THE IDEA OF A WORKING GROUP ON AGENDA, IN WHICH THE EASTERN SIDE WOULD BE REPRESENTED BY CZECHOSLOVAKIA, POLAND, GDR, AND THE USSR. THE ALLIED REPS SAID THAT THEY WOULD DISCUSS THIS IDEA WITH THEIR COLLEAGUES, AND BE BACK TO THE EASTERN SIDE WITH THEIR VIEWS.

26. FOLLOWING ARE TEXTS AS AGREED DURING SESSION MAY 9 WITH SOVIETS AND HUNGARIANS:

A. WORKING GROUPS. " THE ARRANGEMENT ON PROCEDURES AND PARTICIPATION DOES NOT PRECLUDE EITHER SIDE FROM RAISING THE QUESTION OF ESTABLISHING WORKING GROUPS FOR THE NEGOTIATIONS, IT BEING UNDERSTOOD THAT THIS QUESTION WOULD BE DECIDED BY CONSENSUS

DURING THE NEGOTIATIONS."

B. EXCHANGE OF STATEMENTS ON CARRY OVER

ALLIED SPOKESMAN: " IT IS UNDERSTOOD THAT THE ARRANGEMENT ON PARTICIPATION AND PROCEDURES BEING ADOPTED TODAY WILL ALSO BE APPLIED IN THE FORTHCOMING NEGOTIATIONS."

EASTERN SPOKESMAN: " IT IS AGREED THAT THE ARRANGEMENT ON PARTICIPATION AND PROCEDURES BEING ADOPTED TODAY WILL ALSO BE APPLIED IN THE FORTHCOMING NEGOTIATIONS. THIS DOES NOT PRECLUDE THE POSSIBILITY OF RAISING THE QUESTION OF INVITING OTHER EUROPEAN STATES TO PARTICIPATE IN THESE NEGOTIATIONS AS OBSERVERS."

C. COMMUNIQUE TO ANNOUNCE PLENARY

" REPRESENTATIVES OF THE 19 STATES WHO ARE THE PARTICIPANTS IN THE PREPARATORY CONSULTATIONS RELATED TO CENTRAL EUROPE WHICH BEGAN IN VIENNA ON 31 JANUARY 1973 WILL HOLD A PLENARY MEETING IN THE BOARDROOM OF THE IAEA BUILDING ON MONDAY, MAY 14, 1973, AT 10:30 A. M."

D. COMMUNIQUE FOR ISSUANCE FOLLOWING FIRST PLENARY MEETING

" REPRESENTATIVES OF THE 19 STATES WHO ARE THE PARTICIPANTS

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IN THE PREPARATORY CONSULTATIONS RELATED TO CENTRAL EUROPE WHICH BEGAN IN VIENNA ON 31 JANUARY 1973 MET IN PLENARY SESSION ON MONDAY, MAY 14, 1973, UNDER THE CHAIRMANSHIP OF MR. THOMSON, REPRESENTATIVE OF THE UNITED KINGDOM."

" THE REPRESENTATIVES ADOPTED AN ARRANGEMENT ON PARTICIPATION AND PROCEDURES TO BE APPLIED IN THE PRESENT CONSULTATIONS AND IN THE FORTHCOMING NEGOTIATIONS.

" THE REPRESENTATIVES CONCLUDED THAT THE PRESENT CONSULTATIONS HAVE PROCEEDED IN A BUSINESS- LIKE AND CONSTRUCTIVE ATMOSPHERE WHICH CREATES FAVORABLE PROSPECTS FOR THE SUCCESSFUL SOLUTION OF THE REMAINING QUESTIONS RELATING TO THE PREPARATION OF THE FORTHCOMING NEGOTIATIONS.

" THE REPRESENTATIVES REQUESTED THE CHAIRMAN TO THANK THE AUSTRIAN AUTHORITIES IN THEIR NAME FOR THE CONSIDERATE ASSISTANCE AND FACILITIES THEY ARE PROVIDING.

" THE NEXT PLENARY SESSION WILL BE HELD ON MAY 15, 1973, AT 10:30 A. M."

END TEXTS.

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INFO OCT-01 SS-14 ADP-00 NSC-10 NSCE-00 CIAE-00 INR-10

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IO-03 L-02 SCI-03 AEC-05 PRS-01 SAJ-01 NEA-06 EB-03

RSR-01 /087 W

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R 092321 Z MAY 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC 4948

SECDEF WASHDC

INFO AMEMBASSY LONDON

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AMEMBASSY HELSINKI

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S E C R E T SECTION 03 OF 03 BONN 06690

LIMDIS/ NOFORN

HE AND HIS DEFMIN COLLEAGUES THOUGHT IT ADVISABLE TO  
PUT THEM TO US AT AN EARLY POINT IN ORDER TO GAIN A BET-  
TER UNDERSTANDING OF THE US GOALS.

7. AFTER THANKING HARTMANN FOR HIS FRANK ANALYSIS,  
EMBOFF SAID HE WISHED TO MAKE CLEAR THAT THE STATEMENTS  
OF DR. KISSINGER AND THE PRESIDENT WERE DESIGNED TO  
STIMULATE A COMPREHENSIVE ALLIED DEBATE, ALSO IN THE  
DEFENSE FIELD, ON WHAT NEW APPROACHES WERE BEST SUITED TO  
ADAPTING THE ALLIANCE TO " NEW REALITIES". IT APPEARED  
TO BE BOTH NECESSARY AND APPROPRIATE, IN YEAR OF EUROPE,  
FRANKLY TO FACE UP TO IMPLICATIONS OF  
CHANGED STRATEGIC CONDITIONS AND MBFR, BY ADAPTING TO  
GENUINE REQUIREMENTS THESE CIRCUMSTANCES PRESENTED. SO  
THE US HAD SOUGHT TO DEFINE THE PROBLEMS AS THEY

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APPEARED TO US BUT HAD NOT OFFERED A BLUEPRINT. WE NOW  
STRONGLY HOPED THAT OUR PARTNERS, SUCH AS THE FRG, WOULD  
NOT ONLY RAISE QUESTIONS AND OFFER THEIR OWN VIEW OF THE  
PROBLEMS, BUT ALSO WOULD SUGGEST POSSIBLE COURSES OF  
ACTION. TO THAT END, EMBOFF AND HARTMANN AGREED TO CON-  
TINUE THIS DIALOGUE.  
HILLENBRAND

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\*\*\* Current Handling Restrictions \*\*\* LIMDIS

\*\*\* Current Classification \*\*\* SECRET

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